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6 UNITED STATES DISTRICT COURT  
7 WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

8 JAMES ARTIS CASON, )  
9 )  
Petitioner, ) Case No. C11-1835-RAJ-BAT  
10 v. )  
11 SCOTT FRAKES, ) **REPORT AND**  
Respondent. ) **RECOMMENDATION**  
12

13 **I. INTRODUCTION AND SUMMARY CONCLUSION**

14 Petitioner James Artis Cason petitions for 28 U.S.C. § 2254 habeas relief from his jury  
15 conviction on two counts of Violation of the Uniform Controlled Substance Act (“VUCSA”)—  
16 delivery of cocaine.<sup>1</sup> See RCW § 69.50.401(1), (2)(a). Mr. Cason raises three grounds for relief:  
17 (1) the trial court violated his Sixth Amendment right to a jury venire representing a fair cross-  
18 section of the community because the venire was not drawn from King County as a whole;  
19 (2) the to-convict instructions for both counts violated his right to due process by omitting an  
20 essential element of the crime; and (3) ineffective assistance of counsel for failing to offer a

21 <sup>1</sup> Mr. Cason was scheduled to be released on January 17, 2012, (SCR, Exh. 19, at 1), and the  
22 online public record indicates that he is no longer incarcerated in the Washington Department of  
23 Corrections system. Mr. Cason did, however, file his petition while “in custody” for habeas  
purposes, and subsequent release generally does not moot a habeas petition that challenges a  
criminal conviction. See *Spencer v. Kemna*, 523 U.S. 1, 8 (1998) (citing *Sibron v. New York*,  
392 U.S. 40, 55–56 (1968)); *Chaker v. Crogan*, 428 F.3d 1215, 1219 (9<sup>th</sup> Cir. 2005).

1 cautionary jury instruction regarding a confidential informant. (Dkt. 6, at 5–11.) The Court  
2 recommends **DENYING** the habeas petition and **DISMISSING** this matter with prejudice  
3 because **Claim 1** was not fairly presented to the state courts and is now procedurally defaulted,  
4 and because the state-court adjudication of **Claims 2 and 3** was not contrary to, or an  
5 unreasonable application of, established Supreme Court authority, and was not an unreasonable  
6 determination of the facts in light of the evidence presented. *See* 28 U.S.C. § 2254(d)(1)–(2).  
7 An evidentiary hearing is unnecessary because the record refutes petitioner’s claims. The Court  
8 recommends **DENYING** the issuance of a certificate of appealability.

## 9 **II. BACKGROUND**

10 The Washington Court of Appeals described the facts underlying Mr. Cason’s May 2008  
11 jury-trial conviction as follows:

12 On January 27, 2007, a confidential informant (the CI) and three King County  
13 Detectives participated in a controlled narcotics buy operation. The CI went to  
14 Cason's apartment to buy cocaine. The CI told Cason that she wanted \$40 worth  
15 of crack cocaine. Cason said that he did not have it on him and left the apartment.  
16 A few minutes later, Cason returned and handed the CI four rocks of crack  
17 cocaine.

18 On February 2, the Detectives and the CI went to Cason's apartment a second time  
19 to purchase cocaine. After the CI asked Cason for \$40 worth of crack cocaine, he  
20 left and walked across the street to another apartment building. About five  
21 minutes later, Cason returned and gave the CI four rocks of crack cocaine. The CI  
22 paid Cason \$40 for the four rocks of crack cocaine.

23 The State charged Cason with two counts of VUCSA delivery of cocaine in  
violation of RCW 69.50.401(1) and (2)(a). As to Count I, the information alleged:

[T]he defendant JAMES ARTIS CASON in King County,  
Washington, on or about January 27, 2007, unlawfully and  
feloniously did deliver Cocaine, a controlled substance and a  
narcotic drug, to another, and did know it was a controlled  
substance; Contrary to RCW 69.50.401(1), (2)(a), and against the  
peace and dignity of the State of Washington.

Except for the date of February 2, 2007, the allegations for Count II were

1 identical.

2 After jury selection, Cason made a motion for a mistrial. Cason argued that the  
3 jury venire violated his constitutional rights because it was not drawn from the  
entire County. The court denied the motion.

4 Three detectives and the CI testified at trial about the purchases of crack cocaine  
5 from Cason on January 27 and February 2. A Washington State Crime Laboratory  
forensic scientist testified that the substance Cason sold to the CI was cocaine.

6 The defense theory at trial was that the CI was not credible. Cason testified and  
7 denied that he sold cocaine to the CI. Cason said that the CI had crack cocaine  
8 with her when she came to his apartment on January 27 and February 2. Cason  
also said that the CI asked to use the bathroom and he let her use his pipe to  
smoke the cocaine that she had brought with her.

9 Cason did not object to the proposed jury instructions, including the “to convict”  
10 instructions. One of the instructions also states, “Cocaine is a controlled  
substance.”

11 In closing, the prosecutor identified the substance that Cason delivered as cocaine.  
12 Cason's attorney did not dispute that the substance was cocaine. The attorney  
argued that there was some question about “the handing over of the cocaine.”

13 The jury found Cason guilty of “VUCSA-Delivery of a Controlled Substance as  
14 charged in Count I and Count II.” The judgment and sentence also reflects that  
Cason was found guilty by the jury of two counts of VUCSA delivery of cocaine  
in violation of RCW 69.50.401(1) and (2)(a). With an offender score of 8, the  
court imposed a low end concurrent sentence of 60 months plus one day.

15 *State v. Cason*, 2009 WL 2586639, at \*1–\*2 (Wash. Ct. App. Aug. 24, 2009). On direct appeal,  
16 the state court of appeals affirmed the conviction on the two counts of VUCSA delivery of  
17 cocaine, addressing the arguments he presents on federal habeas review as **Claim 1** (jury venire)  
18 and **Claim 2** (to-convict instructions). *Id.* at \*2–\*4. The Chief Justice of the Washington  
19 Supreme Court denied the petition for discretionary review on the sole issue raised by Mr.  
20 Cason, what he brings in his federal habeas petition as **Claim 2** (to-convict instructions). (Dkt.  
21 12 (State Court Record, hereinafter “SCR”), Exhs. 5, 6.) The mandate on Mr. Cason’s direct  
22 appeal issued on April 30, 2010. (SCR, Exh. 7.)

23 In April 2010, Mr. Cason filed a state personal restraint petition (“PRP”) that he later

1 attempted to amend. (SCR, Exhs. 8, 10.) Within that PRP proceeding, Mr. Cason raised the  
2 argument he presents on federal habeas review as **Claim 3** (ineffective assistance of counsel  
3 regarding the CI's testimony). (SCR, Exh. 10, at 7.) In December 2010, the Acting Chief Judge  
4 of the Washington Court of Appeals dismissed the PRP, explicitly rejecting the ineffective-  
5 assistance claim on the merits. (SCR, Exh. 11, at 8–9.). The Washington Supreme Court  
6 Commissioner denied review and addressed the ineffective-assistance of counsel claim (SCR,  
7 Exh. 13, at 1–3), and the Chief Justice of the Washington Supreme Court later denied Mr.  
8 Cason's motion to modify the ruling. (SCR, Exh. 15.) The mandate on the PRP issued in  
9 August 2011. (SCR, Exh. 16.)

10 In November 2011, Mr. Cason petitioned for 28 U.S.C. § 2254 habeas relief. (Dkt. 1.)  
11 Respondent answered the petition (Dkt. 11) and Mr. Cason declined to file an optional response.

### 12 **III. DISCUSSION**

13 Mr. Cason raises **three grounds** for federal habeas relief: **(1)** the trial court violated his  
14 Sixth Amendment right to a jury venire representing a fair cross-section of the community  
15 because the venire was not drawn from King County as a whole; **(2)** the to-convict instructions  
16 for both counts violated his right to due process by omitting an essential element of the crime  
17 (i.e., that the “controlled substance” was “cocaine”); and **(3)** ineffective assistance of counsel for  
18 failing to offer a cautionary jury instruction regarding a confidential informant. (Dkt. 6, at 5–  
19 11.) **Claim 1** was not fairly presented to the Washington Supreme Court and is now  
20 procedurally defaulted because it would be barred by the state statute of limitations and/or the  
21 state rule against successive PRPs. Mr. Cason fails to demonstrate that the state-court  
22 adjudication of **Claims 2 and 3** was contrary to, or an unreasonable application of, established  
23 federal law, or was an unreasonable determination of the facts in light of the evidence presented.

1 See 28 U.S.C. § 2254(d)(1)–(2).<sup>2</sup>

2 **A. Procedural Default of Claim 1: Jury Venire as Fair Cross-Section of Community**

3 The Court need not consider petitioner’s Claim 1 (jury venire) because it runs afoul of the  
4 doctrine of procedural default, which is related to, but distinct from, the doctrine of exhaustion:

5 In habeas, the sanction for failing to exhaust properly (preclusion of review in  
6 federal court) is given the separate name of procedural default, although the  
7 habeas doctrines of exhaustion and procedural default “are similar in purpose and  
8 design and implicate similar concerns.” In habeas, state-court remedies are  
9 described as having been “exhausted” when they are no longer available,  
10 regardless of the reason for their unavailability. Thus, if state-court remedies are  
11 no longer available because the prisoner failed to comply with the deadline for  
12 seeking state-court review or for taking an appeal, those remedies are technically  
13 exhausted, but exhaustion in this sense does not automatically entitle the habeas  
14 petitioner to litigate his or her claims in federal court. Instead, if the petitioner  
15 procedurally defaulted those claims, the prisoner generally is barred from  
16 asserting those claims in a federal habeas proceeding.

17 *Woodford v. Ngo*, 548 U.S. 81, 92–93 (2006) (citations omitted); see *Franklin v. Johnson*, 290  
18 F.3d 1223, 1230 (9th Cir. 2002) (“[T]he procedural default rule barring consideration of a federal

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19 <sup>2</sup> Under the “**contrary to**” clause of § 2254(d)(1), a federal habeas court may grant the writ only  
20 if the state court arrives at a conclusion opposite to that reached by the Supreme Court on a  
21 question of law, or if the state court decides a case differently than the Supreme Court has on a  
22 set of materially indistinguishable facts. See *Williams v. Taylor*, 529 U.S. 362, 405 (2000).  
23 Under the “**unreasonable application**” clause of § 2254(d)(1), a federal habeas court may grant  
the writ only if the state court identifies the correct governing legal principle from the Supreme  
Court’s decisions but unreasonably applies that principle to the facts of the prisoner’s case. *Id.* at  
407–09. When the state court’s application of governing federal law is challenged, its decision  
“must be shown to be not only erroneous, but objectively unreasonable.” *Waddington v.*  
*Sarausad*, 555 U.S. 179, 190 (2009) (citation and quotation marks omitted); *Lockyer v. Andrade*,  
538 U.S. 63, 75 (2003). “[S]tate court findings of fact are presumed correct unless rebutted by  
clear and convincing evidence.” See 28 U.S.C. § 2254(e)(1); *Gonzalez v. Pliler*, 341 F.3d 897,  
903 (9th Cir. 2003). The state appellate court’s factual findings are entitled to the same  
presumption of correctness afforded to the trial court’s findings. *Williams v. Rhoades*, 354 F.3d  
1101, 1108 (9th Cir. 2004). It is an open question, however, whether state factual findings are  
presumed correct, in accordance with § 2254(e)(1), when examining the state-court’s factual  
findings under § 2254(d)(2), such that it is prudent to examine such determinations under the  
more lenient reasonableness standard. See *Wood v. Allen*, \_\_ U.S. \_\_, 130 S. Ct. 841, 848–49  
(2010). Although the term “unreasonable” is difficult to define, “a state-court factual  
determination is not unreasonable merely because the federal habeas court would have reached a  
different conclusion in the first instance.” *Id.* at 849.

1 claim applies only when a state court has been presented with the federal claim, but declined to  
2 reach the issue for procedural reasons, or if it is clear that the state court would hold the claim  
3 procedurally barred.”) (citations omitted and internal quotation marks removed). If a petitioner’s  
4 federal claim is procedurally defaulted in the state courts, it is procedurally defaulted on federal  
5 habeas review unless he “can establish cause and prejudice or that a miscarriage of justice would  
6 result in the absence of our review.” *Moran v. McDaniel*, 80 F.3d 1261, 1270 (9th Cir. 1996);  
7 *see Coleman v. Thompson*, 501 U.S. 722, 750 (1991). “Procedural default is an affirmative  
8 defense, and *the state has the burden* of showing that the default constitutes an adequate and  
9 independent ground for denying relief.” *Scott v. Schriro*, 567 F.3d 573, 580 (9th Cir. 2009)  
10 (internal quotation marks removed) (quoting *Insyxiengmay v. Morgan*, 403 F.3d 657, 665 (9th  
11 Cir. 2005)).

12 Respondent has carried his burden of showing that Mr. Cason’s Claim 1 is procedurally  
13 defaulted on habeas review because petitioner did not properly exhaust state remedies and cannot  
14 return to state court now because the issues would be procedurally barred by adequate and  
15 independent state-law grounds.

16 First, Mr. Cason did not fairly present Claim 1 because he omitted his jury-venire claim in  
17 his proceeding before the Washington Supreme Court on direct appeal and throughout his PRP  
18 proceeding. A petitioner must “fairly present” his claim in each appropriate state court,  
19 including the highest state court with powers of discretionary review, thereby giving those courts  
20 the opportunity to act on his claim. *See Baldwin v. Reese*, 541 U.S. 27, 29 (2004); *Duncan v.*  
21 *Henry*, 513 U.S. 364, 365–66 (1995); *Casey v. Moore*, 386 F.3d 896, 916 (9th Cir. 2004) (noting  
22 that “to exhaust a habeas claim, a petitioner must properly raise it on every level of direct  
23 review”); *see also Castille v. Peoples*, 489 U.S. 346, 351 (1989) (holding that a claim is not

1 fairly presented if it is presented for the first and only time in a procedural context in which its  
2 merits would not be considered absent special exceptions).

3 Second, respondent has shown that Claim 1 has been subject to dismissal on purely  
4 procedural grounds as time-barred and/or as part of successive PRPs. *See Coleman*, 501 U.S. at  
5 735 n.1 (noting that there is procedural default for federal habeas purposes regardless of the  
6 decision of the last state court to which a petitioner actually presented his claims “if the  
7 petitioner failed to exhaust state remedies and the court to which the petitioner would be required  
8 to present his claims in order to meet the exhaustion requirement would now find the claims  
9 procedurally barred”). Under Washington law, a defendant may not collaterally challenge a  
10 conviction more than one year after the conviction becomes final. RCW § 10.73.090(1). Mr.  
11 Cason’s conviction became final for purposes of state law on **April 30, 2010**, the date that the  
12 Washington Court of Appeals issued its mandate for his direct appeal. RCW § 10.73.090(3);  
13 (SCR, Exh. 7). Because more than a year has passed since his conviction became final, Mr.  
14 Cason’s claim is now time-barred. Moreover, Washington law also prohibits the filing of  
15 successive collateral challenges absent a showing of good cause. RCW 10.73.140; Wash. RAP  
16 16.4(d).

17 Third, petitioner has failed to demonstrate either (1) cause for the default and actual  
18 prejudice, or (2) that failure to consider his claim will result in a fundamental miscarriage of  
19 justice. *See Coleman*, 501 U.S. at 750. Mr. Cason was represented by counsel throughout his  
20 direct appeal, counsel raised Claim 1 before the state court of appeals, and counsel abandoned  
21 Claim 1 in the petition for discretionary review before the state supreme court. Mr. Cason did  
22 not attempt to raise Claim 1 again in his *pro se* PRP. Such circumstances suggest neither cause  
23 and prejudice nor that a miscarriage of justice would result from declining to examine Mr.

1 Cason's procedurally defaulted Claim 1 in the context of a federal habeas petition. *See Schlup v.*  
2 *Delo*, 513 U.S. 298, 327 (1995) (holding that in order to demonstrate a miscarriage of justice,  
3 "the petitioner must show that it is more likely than not that no reasonable juror would have  
4 convicted him in light of the new evidence").

5 The Court finds that petitioner's Claim 1 is procedurally defaulted and he is barred from  
6 bringing this claim on federal habeas review.

7 **B. Claim 2: To-Convict Jury Instructions as Violation of Due Process**

8 In Claim 2, Mr. Cason contends that his right to due process was violated because the to-  
9 convict instructions omitted an essential element of his crime, *viz*, the controlled substance at  
10 issue was cocaine.<sup>3</sup> The Court finds that it was objectively reasonable for the Washington Court  
11 of Appeals to reject Mr. Cason's alleged due-process violation because under the relevant statute  
12 the identity of the controlled substance could not have increased his sentence, the crime-of-  
13 conviction itself refers to a "controlled substance," and another instruction as well as the  
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15 <sup>3</sup> The to-convict instruction for the first count, Jury Instruction 14, was as follows:

16 To convict the defendant of the crime of delivery of a controlled substance, as  
17 charged in Count I, each of the following elements of the crime must be proved  
beyond a reasonable doubt:

18 (1) That on or about January 27, 2007, the defendant delivered a controlled  
substance;

19 (2) That the defendant knew that the substance delivered was a controlled  
substance; and

20 (3) That the acts occurred in the State of Washington.

21 If you find from the evidence that each of these elements has been proved beyond  
a reasonable doubt, then it will be your duty to return a verdict of guilty as to  
Count I.

22 On the other hand, if, after weighing all the evidence, you have a reasonable  
doubt as to any one of these elements, then it will be your duty to return a verdict  
of not guilty as to Count I.

23 (SCR, Exh. 17); *see Cason*, 2009 WL 2586639, at \*2 n.1. The to-convict instruction for the  
second count, Jury Instruction 15, was identical except as to the date. (SCR, Exh. 17.)



1 evidence made clear that the only substance at issue was cocaine.<sup>4</sup>

2 Habeas relief is warranted on the basis of a flawed jury instruction if the flaw amounted to  
3 constitutional error and caused prejudice. *See Calderon v. Coleman*, 525 U.S. 141, 145–47  
4 (1988). The omission of an element of an offense—which is what Mr. Cason alleges here—is  
5 subject to harmless-error review. *Neder v. United States*, 527 U.S. 1 (1999). A jury instruction  
6 violates due process if it fails to give effect to the requirement that the State prove every element  
7 of the offense. *See Middleton v. McNeil*, 541 U.S. 433, 437 (2004); *Patterson v. New York*, 432  
8 U.S. 197, 210 (1977). An “ambiguity, inconsistency, or deficiency” in the instruction is not  
9 enough to demonstrate a due-process violation. *Middleton*, 541 U.S. at 437. The defendant must  
10 show both that the instruction was ambiguous and that there was “a reasonable likelihood” that  
11 the jury applied the instruction in a way that relieved the State of its burden of proving every  
12 element of the crime beyond a reasonable doubt. *Waddington v. Sarausad*, 555 U.S. 179, 190–  
13 91 (2009) (quotation marks omitted). The pivotal question is “whether the ailing instruction . . .  
14 so infected the entire trial that the resulting conviction violates due process.” *Estelle v. McGuire*,  
15 502 U.S. 62, 72 (1991) (quoting *Cupp v. Naughten*, 414 U.S. 141, 147 (1973)). A single jury  
16 instruction is not evaluated in artificial isolation; rather, it is viewed in the context of the overall  
17 charge. *Middleton*, 541 U.S. at 437. “If the charge as a whole is ambiguous, the question is  
18 whether there is a reasonable likelihood that the jury has applied the challenged instruction in a  
19 way that violates the Constitution.” *Id.* (internal quotation marks omitted). “Other than the fact  
20 of a prior conviction, any fact that increases the penalty for a crime beyond the prescribed  
21 statutory maximum must be submitted to a jury, and proved beyond a reasonable doubt.”

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23 <sup>4</sup> When applying AEDPA, the federal court reviews the “last reasoned decision” by a state court.  
*See Robinson v. Ignacio*, 360 F.3d 1044, 1055 (9th Cir. 2004). On Claim 2, the last reasoned  
decision was the state appellate court’s on direct appeal.

1 *Apprendi v. New Jersey*, 530 U.S. 466, 490 (2000). Moreover, the facts necessary to increase a  
2 sentence are “the functional equivalent of an element” of the charged offense. *Ring v. Arizona*,  
3 536 U.S. 584, 609 (2002) (quoting *Apprendi*).

4 The Washington Court of Appeals reviewed Mr. Cason’s claim primarily in light of  
5 *Apprendi* and the state case-law requirement—more stringent than the federal constitutional  
6 one—that a to-convict instruction must contain every element of the crime charged without  
7 reliance on other instructions to supply a missing element. *See Cason*, 2009 WL 2586639, at \*2  
8 (citing *State v. DeRyke*, 73 P.3d 1000 (Wash. 2003)). The state appellate court then  
9 distinguished between *State v. Goodman*, 83 P.3d 410 (Wash. 2004), in which the state supreme  
10 court held that the identity of the controlled substance *was* an essential element of the charge  
11 because the statute imposed a greater or lesser sentence depending upon the identity of the  
12 substance; and *State v. Williams*, 170 P.3d 30 (Wash. 2007), in which the state supreme court  
13 held that the identity of the controlled substance *was not* an essential element because the revised  
14 statute imposed the same maximum sentence regardless of the identity of the substance. *Cason*,  
15 2009 WL 2586639, at \*2–\*3. Because, as in *Williams*, Mr. Cason could only be subject to a  
16 penalty of ten years if convicted as charged under RCW 69.60.401(1) and (2)(a), the Washington  
17 Court of Appeals held that the identity of the controlled substance was not an essential element  
18 of the crime that had to be set forth in the “to convict” jury instructions and proved beyond a  
19 reasonable doubt. *Id.* at \*3.

20 The Court finds that the state appellate court’s adjudication of Claim 2 was not contrary to,  
21 or an unreasonable application of, established Supreme Court authority, and was not an  
22 unreasonable determination of the facts in light of the evidence presented. Jury Instructions 14  
23 and 15—the to-convict instructions—included the essential elements that the defendant delivered

1 a controlled substance and that the defendant knew that the substance delivered was a controlled  
2 substance. (SCR, Exh. 17.) Jury Instruction 10 defined delivery and Jury Instruction 11 defined  
3 cocaine as a controlled substance. (*Id.*) The trial evidence showed that the only controlled  
4 substance at issue was crack cocaine. Even were the Court to find the to-convict instructions to  
5 be constitutionally infirm, any resulting error was harmless: if cocaine had been specifically  
6 identified in the to-convict instructions, substantial evidence of Mr. Cason's guilt remained and  
7 he would have been subject to the same maximum sentence.

### 8 **C. Claim 3: Ineffective Assistance of Counsel Related to CI Testimony**

9 In Claim 3, Mr. Cason contends that defense counsel provided ineffective assistance by  
10 failing to request a cautionary instruction to address the uncorroborated testimony of a paid  
11 police operative/confidential informant/accomplice. (Dkt. 6, at 9.) Mr. Cason has failed,  
12 however, to demonstrate that the state court's rejection of his ineffective-assistance claim was  
13 objectively unreasonable.

14 In *Strickland v. Washington*, 466 U.S. 668, 687–88 (1984), the Supreme Court set forth the  
15 standard for evaluating a claimed violation of the Sixth Amendment right, made applicable to the  
16 states through the Fourteenth Amendment, to effective assistance of counsel. Mr. Cason thus has  
17 the burden of showing both that counsel's performance was deficient, and that the deficient  
18 performance prejudiced the result. *Strickland* 466 U.S. at 687–88. The reviewing court need not  
19 address both components of the inquiry if an insufficient showing is made on one component.  
20 *Id.* at 697. "Judicial scrutiny of counsel's performance must be highly deferential" because "it is  
21 all too easy for a court, examining counsel's defense after it has proved unsuccessful, to  
22 conclude that a particular act or omission of counsel was unreasonable." *Id.* at 689. The  
23 reviewing court need not address both components of the inquiry if an insufficient showing is

1 made on one component. *Strickland*, 466 U.S. at 697. Furthermore, if both components are to  
2 be considered, there is no prescribed order in which to address them. *Id.* “Judicial scrutiny of  
3 counsel’s performance must be highly deferential” because “it is all too easy for a court,  
4 examining counsel’s defense after it has proved unsuccessful, to conclude that a particular act or  
5 omission of counsel was unreasonable.” *Id.* at 689. When, as here, a habeas petition is governed  
6 by the Antiterrorism and Effective Death Penalty Act of 1996 (“AEDPA”), a federal court must  
7 be “doubly deferential” to the state court’s application of the *Strickland* standard. *Knowles v.*  
8 *Mirzayance*, 556 U.S. 111, 123 (2009).<sup>5</sup>

9 The last reasoned decision on Claim 3 was made by the Washington Supreme Court  
10 Commissioner in denying review of Mr. Cason’s PRP. (SCR, Exh. 13, at 1–3.) The  
11 Commissioner found neither deficient performance by counsel nor resulting prejudice. First, the  
12 Commissioner rejected Mr. Cason’s claim that counsel performed deficiently by not requesting a  
13 pattern jury instruction involving accomplices because the CI clearly did not qualify as an  
14 accomplice. (*Id.* at 1–2.) Next, the Commissioner rejected deficient performance because Mr.  
15 Cason could cite no relevant United States Supreme Court authority that held that trial courts are  
16 constitutionally required to issue cautionary instructions about paid, police informants. (*Id.* at  
17 2–3.) Moreover, the Commissioner noted that Mr. Cason had failed to demonstrate that there  
18 were insufficient safeguards to ensure the CI’s veracity. (*Id.* at 3.) The Commissioner found  
19 that Mr. Cason had failed to demonstrate prejudice because the credibility of the CI was

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20 <sup>5</sup> There are two reasons for this “doubly deferential” standard of review. *Cheney v. Washington*,  
21 614 F.3d 987, 995 (9th Cir. 2010). First, both AEDPA and *Strickland*’s deferential standards  
22 apply. *Id.*; see *Yarborough v. Gentry*, 540 U.S. 1, 6 (2003) (per curiam). Second, *Strickland*  
23 provides courts with a general standard, rather than a specific rule, and thus the state courts are  
afforded more latitude in reaching reasonable outcomes in case-by-case determinations. *Cheney*,  
614 F.3d at 995; see *Knowles*, 556 U.S. at 123. In turn, there is a narrower range of decisions  
that are objectively unreasonable under AEDPA. *Cheney*, 614 F.3d at 995; see *Yarborough v.*  
*Alvarado*, 541 U.S. 652, 664 (2004).

1 thoroughly explored at trial and the jury had been provided the standard jury instruction  
2 regarding how to weigh the credibility of witnesses. (*Id.*)

3 The Court finds that Mr. Cason has failed to demonstrate both deficient performance by  
4 counsel and resulting prejudice. The Court therefore finds that the state-court adjudication of  
5 Claim 3 was not contrary to, or an unreasonable application of, established federal law, and was  
6 not an unreasonable determination of the facts in light of the evidence presented.

#### 7 **D. Evidentiary Hearing**

8 Although state prisoners may sometimes submit new evidence in federal court, “AEDPA’s  
9 statutory scheme is designed to strongly discourage them from doing so.” *Cullen v. Pinholster*,  
10 \_\_ U.S. \_\_, 131 S. Ct. 1388, 1401 (2011). Thus, “review under § 2254(d)(1) is limited to the  
11 record that was before the state court that adjudicated the claim on the merits.” *Id.* at 1398.  
12 Moreover, “if the record refutes the applicant’s factual allegations or otherwise precludes habeas  
13 relief, a district court is not required to hold an evidentiary hearing.” *Schriro v. Landrigan*, 550  
14 U.S. 465, 474 (2007).

15 The Court finds that an evidentiary hearing is unnecessary here. First, petitioner’s habeas  
16 claims either were fully adjudicated by the state courts or are procedurally defaulted. 28 U.S.C.  
17 § 2254(d)(1). Second, the record refutes his habeas claims and does not suggest the state courts  
18 unreasonably determined the facts in light of the evidence presented. 28 U.S.C. § 2254(d)(2).

#### 19 **E. Certificate of Appealability**

20 If the district court adopts the Report and Recommendation, it must determine whether a  
21 certificate of appealability (“COA”) should issue. Rule 11(a), Rules Governing Section 2254  
22 Cases in the United States District Courts (“The district court must issue or deny a certificate of  
23 appealability when it enters a final order adverse to the applicant.”). A COA may be issued only

1 where a petitioner has made “a substantial showing of the denial of a constitutional right.” *See*  
2 28 U.S.C. § 2253(c)(3). A petitioner satisfies this standard “by demonstrating that jurists of  
3 reason could disagree with the district court’s resolution of his constitutional claims or that  
4 jurists could conclude the issues presented are adequate to deserve encouragement to proceed  
5 further.” *Miller-El v. Cockrell*, 537 U.S. 322, 327 (2003).

6 The Court recommends that Mr. Cason not be issued a COA. No jurist of reason could  
7 disagree with this Court’s evaluation of his habeas claims or would conclude that the issues  
8 presented deserve encouragement to proceed further. Mr. Cason should address whether a COA  
9 should issue in his written objections, if any, to this Report and Recommendation.

#### 10 IV. CONCLUSION

11 The Court recommends **DENYING** the habeas petition and **DISMISSING** this matter with  
12 prejudice because **Claim 1** was not fairly presented to the state courts and is now procedurally  
13 defaulted, and because the state-court adjudication of **Claims 2 and 3** was not contrary to, or an  
14 unreasonable application of, established Supreme Court authority, and was not an unreasonable  
15 determination of the facts in light of the evidence presented. *See* 28 U.S.C. § 2254(d)(1)–(2).  
16 An evidentiary hearing is unnecessary because the record refutes petitioner’s claims. The Court  
17 recommends **DENYING** the issuance of a certificate of appealability. A proposed order is  
18 attached.

19 Any objections to this Recommendation must be filed and served upon all parties no later  
20 than **April 30, 2012**. If no objections are filed, the matter will be ready for the Court’s  
21 consideration on **May 4, 2012**. If objections are filed, any response is due within 14 days after  
22 being served with the objections. A party filing an objection must note the matter for the Court’s  
23 consideration 14 days from the date the objection is filed and served. Objections and responses

1 shall not exceed twelve pages. The failure to timely object may affect your right to appeal.

2 DATED this 9th day of April, 2012.

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6 BRIAN A. TSUCHIDA  
7 United States Magistrate Judge  
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